

Message Text

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ACTION EUR-12

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 NSAE-00
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O R 131345Z JUL 78 ZFF 4
FM AMEMBASSY BONN
TO SECSTATE WASHDC NIACT IMMEDIATE 0198
USMISSION GENEVA NIACT IMMEDIATE
USICA WASHDC
INFO USMISSION USBERLIN
AMCONSUL FRANKFURT

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SECSTATE PASS AIR FORCE ONE FOR BRZEZINSKI

GENEVA FOR SECRETARY'S PARTY

E.O. 11652: N/A
TAGS: OVIP (CARTER, JIMMY)
SUBJECT: PRESIDENTIAL VISIT: BOELLING'S STATEMENT OF
JULY 12

1. IN PREPARATION FOR THE ARRIVAL OF THE PRESIDENT,
STATE SECRETARY AND FRG SPOKESMAN KLAUS BOELLING DE-
LIVERED A LONG AND INTENSE STATEMENT ON US-FRG RELATIONS.
FYI, IN THE LAST TWO DAYS SURLIOUS STORIES REGARDING
THE PERSONAL RELATIONSHIP BETWEEN THE PRESIDENT AND
THE CHANCELLOR. BOELLING ADDRESSES HIMSELF DIRECTLY
TO THIS IN THE COURSE OF HIS REMARKS. WHILE THE
STATEMENT IS NOT SHORT, IT IS SUGGESTED THAT THE
ENTIRE TEXT BE READ.

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2. THE STATEMENT FOLLOWS IN TRANSLATION BELOW.

3. "THIS VISIT WAS AGREED UPON BY THE CHANCELLOR AND
THE PRESIDENT IN LONDON AS EARLY AS IN THE SPRING OF
1977. WE SEE IT AS ANOTHER DEMONSTRATION OF THE
NATURAL, DEEP-ROOTED AND, WE MAY SAY, ALWAYS CRISIS-
PROOF AND FRIENDLY RELATIONSHIP BETWEEN OUR COUNTRIES.

AND IN THIS CONNECTION IT IS WORTH WHILE TO STATE THAT, IN ADDITION TO THE RELATIONS BETWEEN THE TWO GOVERNMENTS -- RELATIONS MARKED BY PARTNERSHIP -- A SOLID AND FRIENDLY RELATIONSHIP HAS DEVELOPED IN THREE DECADES ALSO BETWEEN AMERICANS AND GERMANS, THAT IS, BETWEEN THE TWO NATIONS. WE SEE THE VISIT AS TESTIFYING TO THE CONTINUITY OF OUR RELATIONS WITH THE U.S., RELATIONS NOT ONLY BASED ON COMMON INTERESTS, BUT ALSO ON COMMON BELIEFS, AS THEY ARE EXPRESSED IN THE AMERICAN CONSTITUTION AND OUR BASIC LAW. THIS IS AN IDEA THE CHANCELLOR SET FORTH IN AN AFTER-DINNER TOAST HE GAVE IN THE WHITE HOUSE IN THE SUMMER OF 1977. THE CONSULTATIONS BETWEEN OUR GOVERNMENTS -- WHICH PREVIOUSLY PROMPTED OCCASIONAL COMPLAINT THAT THEY ARE NOT ALWAYS COMPLETE AND WITHOUT FRICTION -- HAVE FOR QUITE SOME TIME FUNCTIONED SMOOTHLY AND HAVE BEEN SO COMPREHENSIVE AND INTENSE THAT DIFFERENCES, AS THEY OCCASIONALLY CROP UP EVEN BETWEEN GOOD FRIENDS, HAVE NEVER POSED AN INTRACTABLE PROBLEM. NOR AM I AWARE OF ANY SPHERE -- BE IT SECURITY POLICY, FOREIGN POLICY OR ECONOMIC POLICY -- WHERE THERE WAS A LACK OF INTIMATE CONTACT WITH OUR AMERICAN ALLY. AS DEMONSTRATED BY THE RECENT NATO CONFERENCE IN WASHINGTON, COOPERATION WITHIN THE ALLIANCE FUNCTIONS SMOOTHLY ON ALL QUESTIONS OF IMPORTANCE TO THE ALLIANCE AS A WHOLE AND TO THE GERMAN-AMERICAN RELATIONSHIP. THE SECURITY COMPLEX, UNCLASSIFIED

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NATURALLY, INCLUDES OUR COMMON CONCERN OVER BERLIN'S FREEDOM AND VIABILITY.

4. "WE ARE ENGAGED IN AN INTENSIVE AND PERMANENT DIALOGUE ON GENERAL QUESTIONS OF THE EAST-WEST RELATIONSHIP, AND ALL IMPORTANT NUANCES ARE MADE THE SUBJECT OF DELIBERATIONS BETWEEN US AND THE U.S. ALLY. PRESENTLY THIS PARTICULARLY APPLIES TO SUCH IMPORTANT NEGOTIATIONS AS THOSE ON DISARMAMENT, NEGOTIATIONS WHICH ARE ONLY POSSIBLE ON THE BASIS OF A UNITED

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ALLIANCE CAPABLE OF ACTION. THESE CONSULTATIONS AND TALKS -- AND THIS SHOULD BE POINTED OUT ON THE EVE OF JIMMY CARTER'S VISIT -- ARE NOT RESTRICTED TO GOVERNMENTAL LEVEL; INSTEAD THEY HAVE BEEN CARRIED ON FOR QUITE SOME TIME ALSO ON PARLIAMENTARY LEVEL. THE CONTACT BETWEEN THE BUNDESTAG AND THE CONGRESS HAS CONSIDERABLY INTENSIFIED IN RECENT MONTHS. YOU WILL RECALL THAT A FEW WEEKS AGO, SENATOR BYRD, THE DEMOCRATIC MAJORITY LEADER, VISITED THE CHANCELLOR. THIS MEETING GREATLY IMPRESSED THE CHANCELLOR BECAUSE SENATOR BYRD CONVINCED HIM THAT ALSO THE U.S. CONGRESS SUPPORTS THE PRESIDENT WHENEVER THE STRENGTHENING OF THE WESTERN ALLIANCE IS INVOLVED.

5. "WE ALSO CONSIDER OUR INTIMATE COOPERATION WITH THE U.S. A POSITIVE ELEMENT OF ATLANTIC PARTNERSHIP AND AN IMPORTANT PILLAR OF EUROPEAN-AMERICAN RELATIONS. AND UNCLASSIFIED

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WE HAVE BEEN AWARE FOR A LONG TIME THAT PRESIDENT CARTER ENDORSES THE STRENGTHENING OF EUROPEAN COOPERATION, THAT IS, OF THE EUROPEAN COMMUNITY, SINCE, TO THE AMERICANS, EUROPE'S FREEDOM OF ACTION AND ITS SOLIDARITY NOT ONLY FAN COMPETITION BUT ALSO YIELD ADVANTAGES.

6. "REGARDING THE PERSONAL RELATIONSHIP BETWEEN THE PRESIDENT AND THE CHANCELLOR, SOME PEOPLE PERHAPS

STILL INDULGE PUTTERING WITH THIS SUBJECT. IT IS EASY TO IMAGINE THAT THEY WILL DO SO ALSO IN THE FUTURE. NOW THE PRESIDENT AND THE CHANCELLOR HAVE GOT TO KNOW EACH OTHER BETTER. MUTUAL FRANKNESS AND RESPECT HAVE LED TO AN EXCELLENT RELATIONSHIP THAT IS FREE FROM PROBLEMS. THE CHANCELLOR'S RECENT VISIT IN THE WHITE HOUSE HAS DEMONSTRATED THIS IN A CONVINCING MANNER. THE U.S. PRESIDENT AND THE GERMAN CHANCELLOR BELIEVE THAT THE ARRANGEMENT THEY MADE AT THE SUMMIT MEETING IN LONDON TO COMMUNICATE OVER THE PHONE IN ORDER TO DISCUSS IMPORTANT MATTERS OR THINGS OF INDIVIDUAL OR MUTUAL INTEREST, HAS PROVEN ITSELF. AS YOU KNOW, THE CHANCELLOR'S MOST RECENT CALL TOOK PLACE ON JULY 7, IMMEDIATELY AFTER CONCLUSION OF THE EUROPEAN COUNCIL MEETING IN BREMEN. ON THAT OCCASION THE CHANCELLOR INFORMED THE PRESIDENT OF THE ESSENTIAL RESULTS OF HIS DELIBERATIONS WITH THE EUROPEAN CHIEFS-OF-GOVERNMENT. IN ADDITION, AN AMPLE EXCHANGE OF LETTERS HAS TAKEN PLACE IN RECENT MONTHS. THUS INFORMATION GAPS THAT IN THE PAST GAVE RISE TO OCCASIONAL COMPLAINT -- SOME OF IT JUSTIFIED -- ARE NO LONGER POSSIBLE. CONSEQUENTLY, THIS ALSO EXCLUDES THE POSSIBILITY OF MISUNDERSTANDINGS.

7. "FROM THE VERY FIRST DAY OF HIS TENURE WE HAVE BEEN UNCLASSIFIED

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GRATEFUL TO PRESIDENT CARTER FOR ARTICULATING HIS ENGAGEMENT FOR EUROPE AND THE ATLANTIC ALLIANCE CONSISTENTLY AND ON MANY OCCASIONS. ON THE EVE OF THE VISIT OF A U.S. PRESIDENT IN GERMANY, WE WILL RECALL HOW CONCERNED WE FELT OVER MANY YEARS REGARDING THE IDEAS OF SENATOR MIKE MANSFIELD, CERTAINLY AN HONORABLE AND INTELLIGENT MAN. MEANWHILE THIS SUBJECT HAS BECOME HISTORY. BUT ONE SHOULD NOT TAKE EVERYTHING FOR GRANTED. THUS WE PARTICULARLY APPRECIATE PRESIDENT CARTER'S CLEAR SUPPORT OF A STRONG TIE BETWEEN THE U.S. AND EUROPE. THE LONG-TERM DEFENSE PROGRAM, WHICH IS TRACEABLE TO A U.S. INITIATIVE AND WAS DISCUSSED IN DETAIL AT THE WASHINGTON CONFERENCE OF THE NATO COUNCIL, EXPRESSES THIS ENGAGEMENT. ANOTHER PROOF OF IT -- A SYMBOL FOR THE AUTHENTICITY OF THIS TIE -- IS THE STATIONING OF BRIGADES 76 AND 77. IN THIS CONNECTION I WOULD ALSO LIKE TO STATE THAT WE APPRECIATE THE FACT THAT IT WAS NOT ONLY AT THE LONDON MEETING THAT THE PRESIDENT REFERRED TO THE NEED FOR SEEING THIS PROGRAM AND THE FURNISHING OF THE REQUIRED EQUIPMENT AS A TWO-WAY TRAFFIC.

8. "LADIES AND GENTLEMEN, I AM TELLING YOU NOTHING NEW BY STATING THAT THE GERMAN-AMERICAN MEETING WILL NOT

DEAL WITH BILATERAL PROBLEMS SINCE, FOR ALL PRACTICAL PURPOSES, THERE ARE NO BILATERAL PROBLEMS. FOR SOME TIME THERE WAS A DISCUSSION ON THE NUCLEAR NONPROLIF- ERATION ACT THAT HAS BEEN PASSED BY THE U.S. CONGRESS. AT THAT TIME -- THAT IS, MORE THAN A YEAR AGO -- THE U.S. PRESIDENT ASSURED US AT THE LONDON SUMMIT THAT THE NONPROLIFERATION PROBLEM WILL BE SOLVED BY THE SO-CALLED INFCE PROGRAM. FOR SOME TIME THIS ACT SOMEWHAT COM- Plicated JOINT U.S.-EUROPEAN EFFORTS. BY NOW, AGREE- MENT BETWEEN THE EUROPEAN AND THE U.S. IS UNDER WAY. THE

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COMPROMISE FORMULA, WHICH THE PRESIDENT AND THE CHAN- CELLOR DISCUSSED IN WASHINGTON RECENTLY, IS THAT NE- GOTIATIONS ON QUESTIONS DEALT WITH BY THE INFCE IN ITS STUDY WILL BE INSTITUTED LATER ON, AND THAT CERTAIN

TECHNICAL QUESTIONS OF LESS IMPORTANCE WILL BE TAKEN UP BETWEEN EURATOM AND THE U.S.

9. "A SUBJECT THAT, NATURALLY, WILL BE DEALT WITH BY THE PRESIDENT AND THE CHANCELLOR -- AND, I THINK, THOROUGHLY AND WITH ADEQUATE SACRIFICE OF TIME -- IS THE PRESENT STATE OF EAST-WEST RELATIONS. WE HAVE NO DOUBT WHATSOEVER THAT THE U.S. PRESIDENT IS FIRMLY RESOLVED TO ADHERE TO THE POLICY OF DETENTE. THIS IS DEMONSTRATED BY THE KEEN INTEREST HE AND HIS ENTIRE ADMINISTRATION HAVE IN AN EARLY CONCLUSION OF A SALT II AGREEMENT. TO US, THE FEDERAL GOVERNMENT, THIS IS A VERY IMPORTANT ASPECT WHICH HAS BEEN BROUGHT UP BY THE UNCLASSIFIED

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CHANCELLOR AT HIS RECENT MEETING WITH THE U.S. PRESIDENT. THE REFERENCE WAS TO THE DISPARITIES IN THE MEDIUM-RANGE SPHERE AND ALSO TO EAST BLOC SUPERIORITY IN THE CONVENTIONAL SPHERE, A SUPERIORITY THAT MAINLY CONSISTS OF THE NUMERICAL SUPERIORITY OF TANKS. IT WAS NOT ONLY IN WASHINGTON THAT THE CHANCELLOR AND HIS FOREIGN MINISTER -- AT HIS MEETING WITH SECRETARY VANCE -- HAVE FOUND THE PRESIDENT TO HAVE AN UNDERSTANDING FOR OUR CONCERN OVER THE PROBLEMS OF THE SO-CALLED GREY ZONE. I CONSIDER IT LIKELY THAT THE CHANCELLOR WILL WANT TO DISCUSS MBFR, AND THAT HIS DESIRE WILL CORRESPOND WITH A KEEN INTEREST ON THE PART OF CARTER. IN RESPECT TO MBFR, A NEW ELEMENT HAS ARISEN THROUGH EASTERN REACTION TO AN INITIATIVE LARGELY INSPIRED BY US EARLY THIS YEAR. I THINK THE DISCUSSION OF THIS MATTER WILL BE MAINLY INFORMATIVE.

10. "IN CONCLUDING I, NATURALLY, WOULD LIKE TO STATE THAT THE FEDERAL GOVERNMENT WELCOMES THE FACT THAT, FOLLOWING ALL OF HIS PREDECESSORS, PRESIDENT CARTER WILL VISIT BERLIN. I HAVE REFERRED TO THIS ALREADY IN ANOTHER CONTEXT. YOU KNOW THAT THE CHANCELLOR WILL ACCOMPANY THE PRESIDENT. THIS IS WHAT WAS ALSO DONE ON PREVIOUS OCCASIONS. ACCOMPANYING THE PRESIDENT IS NOT A DEMONSTRATION, BUT AN ACT OF COURTESY THAT NEED NOT PROMPT A POLITICAL DISCUSSION.

11. "THERE IS ANOTHER SUBJECT WHICH IS SO NATURAL THAT IT SHOULD BE SUPERFLUOUS TO MENTION IT. I AM REFERRING TO A DISCUSSION ON THE EVE OF THE CONFERENCE ON HOW THE CHANCELLOR SHOULD STRUCTURE THE SUMMIT DELIBERATIONS. THUS, BEFORE MEETING WITH THE OTHER PARTICIPANTS, THE CHANCELLOR AND THE PRESIDENT WILL AGAIN TAKE UP AMONG UNCLASSIFIED

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THEMSELVES, AND ALSO WITHIN A WIDER CIRCLE, CERTAIN ASPECTS OF THE ECONOMIC SUMMIT.

12. "SO THERE, LADIES AND GENTLEMEN, ARE THE BASIC LINES. TO SUM IT UP FOR YOU: THERE WILL BE NO DISCUSSION OF A PROBLEMATIC SUBJECT, OF A BILATERAL SUBJECT. INSTEAD A POLITICAL DIALOGUE WILL BE CONTINUED, A DIALOGUE RECENTLY CONDUCTED BY THE CHANCELLOR AND THE PRESIDENT AND ALSO BY FOREIGN MINISTER GENSCHER AND HIS COUNTERPART VANCE -- A DIALOGUE WHICH, FOR EXAMPLE, HAS LED ON THE NONPROLIFERATION ISSUE TO A COMPROMISE FORMULA WELCOMED BY US."
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